

Message Text

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DRAFTED BY EB:ORF:FSE:RRMARTIN:LER

APPROVED BY THE DEPUTY SECRETARY

EA/J - DSMITH

EUR/RPE - ADSSENS

EB - JLKATZ

EUR/CAN - JROUSE

S/S - MR. BORG

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FM SECSTATE WASHDC

TO AMEMBASSY TOKYO NIACT IMMEDIATE

INFO USMISSION OECD PARIS IMMEDIATE

C O N F I D E N T I A L STATE 022429

EXDIS

E.O. 11652:GDS

TAGS: ENRG/IEA

SUBJECT:IEA LONG TERM COOPERATION AGREEMENT.

OECD: FOR ASSISTANT SECRETARY ENDERS

1. THE EMBASSY SHOULD TRANSMIT THE FOLLOWING MESSAGE FROM
DEPUTY SECRETARY INGERSOLL TO FOREIGN MINISTER
KIICHI MIYAZAWA.

2. BEGIN TEXT: DEAR MR. MINISTER: THE INTERNATIONAL ENERGY
AGENCY IS SCHEDULED TO GIVE FINAL CONSIDERATION TO THE
AGENCY'S AGREEMENT ON LONG TERM COOPERATION AT THE
GOVERNING BOARD MEETING WHICH BEGINS TODAY.

AS YOU KNOW THIS AGREEMENT HAS BEEN UNDER CAREFUL
NEGOTIATION FOR THE PAST YEAR. I BELIEVE THAT THE
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AGREEEMENT IN ITS PRESENT FORM REFLECTS A CAREFUL BALANCING

OF COSTS AND BENEFITS BETWEEN IEA PRODUCING COUNTRIES ON THE ONE HAND AND THE NON-PRODUCERS ON THE OTHER.

I AM AWARE OF YOUR CONCERN THAT THE REQUEST BY CANADA FOR AN EXCEPTION TO CHAPTER V OF THE AGREEMENT REGARDING ACCESS TO ITS ENERGY RESOURCES REVEALS LESS THAN TOTAL IEA SOLIDARITY AS THE DIALOGUE STARTS. WE TOO ARE CONCERNED IN THIS REGARD. AS THE COUNTRY MOST AFFECTED BY THE CANADIAN REQUEST WE HAVE MADE GREAT EFFORTS WITH THEIR MINISTERS TO OVERCOME IT. BUT THE CONSTITUTIONAL PROBLEM IN CANADA IS SUCH THAT WE ARE NOW CONVINCED THAT THERE IS NO WAY TO AVOID A CANADIAN EXCEPTION.

ONLY IF OTTAWA WERE TO SUCCEED IN PERSUADING ALL TEN OF ITS PROVINCES SEVERALLY TO ACCEPT CHAPTER V WOULD IT BE POSSIBLE TO AVOID AN EXCEPTION. SUCH AN EFFORT WOULD REQUIRE SEVERAL YEARS WITHOUT ANY GUARANTEE OF SUCCESS. I THUS MUST CONCLUDE THAT WE HAVE THREE ALTERNATIVES: TO ACCEPT THE AGREEMENT AS A WHOLE WITH THE EXCEPTION DRAFTED AS THE CANADIANS WISH IT; TO ABANDON THE EFFORT; OR TO ACCEPT THE PROGRAM WITH THE CANADIAN EXCEPTION, BUT WITH ALTERNATIVE LANGUAGE LESS RESTRICTIVE THAN THAT PROPOSED BY CANADA.

I AM ALSO VERY STRONGLY OF THE VIEW THAT A DELAY CANNOT BE IN OUR INTERESTS. TO HAVE WORKED FOR A YEAR ON THIS PROGRAM, TO HAVE ACCEPTED IT IN SUBSTANCE AT EARLIER MEETINGS AND TO FAIL NOW WOULD PUT US IN THE POSITION OF ENTERING THE DIALOGUE IN DISARRAY. NO POSTPONEMENT COULD MASK THAT; RATHER IT WOULD ONLY DRAMATIZE IT.

THEREFORE, MR. MINISTER, I WOULD URGE THAT WE BOTH INSTRUCT OUR REPRESENTATIVES TO THE GOVERNING BOARD THIS WEEK TO FIND LANGUAGE WITH WHICH THE CANADIAN EXCEPTION COULD BE EXPRESSED WHICH ALSO MEETS OUR CONCERNS. I RECOGNIZE THE POLITICAL SENSITIVITY TO JAPAN OF CHAPTER V, BUT NOTE ALSO THAT THE SUBSTANCE OF THE ACCESS PROBLEM IS COVERED IN THE GUIDING PRINCIPLES OF CHAPTER III -- ACCEPTED BY THE CANADIANS -- WHICH PROVIDES FOR GUARANTEED OFFTAKE ON A PROJECT BY PROJECT BASIS. THIS LANGUAGE IS BASED ON THE CONFIDENTIAL

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OFFER MADE BY PRESIDENT FORD AT RAMBOUILLET AND WAS DESIGNED TO MEET THE OPERATIONAL CONCERNS OF JAPAN.

BEST REGARDS. ROBERT S. INGERSOLL. END TEXT. KISSINGER

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